SUBJECT Audit Wales Work Programme: Council Progress Update

**MEETING:** Governance and Audit Committee

DATE: 28<sup>th</sup> February 2022

**DIVISION/WARDS AFFECTED: AII** 

#### 1. PURPOSE

1.1 To provide the committee with an update on the progress against the Audit Wales Work Programme up to February 2022 so that the committee can assure itself of the effectiveness of the council's response.

#### 2. RECOMMENDATIONS

- 2.1 That members scrutinise the council's response to the Audit Wales work programme, seeking assurance that adequate progress is being made.
- 2.2 That members refer on any issues contained within Audit Wales national studies to other committees for consideration where they identify there are findings of particular relevance to the council.

#### 3. KEY ISSUES

- 3.1 Each year, Audit Wales produces an Audit Plan, which sets out the work they intend to undertake to discharge their duties, and this is presented to Governance and Audit committee upon publication. Since the implementation of the Local Government and Elections (Wales) Act 2021, Audit Wales is responsible for:
  - Auditing of accounts
  - Examining how public bodies manage and spend public money, including but not limited to their arrangements for securing value for money in the use of resources and making recommendations to improve the value for money of local government
  - Assessing the extent to which councils are acting in accordance with the sustainable development principle under the Well-being of Future Generations (Wales) Act 2015
  - Carrying out 'Special Inspections' as provided for in the Local Government and Elections (Wales) Act 2021
  - Making appropriate recommendations to councils and to the Welsh Ministers.
- 3.2 The council has received no statutory recommendations or proposals for improvement since the last iteration of this report. The only new local study published since the last update to the committee, looking at waste procurement, concluded that procurement process worked well, and the small team worked hard to successfully issue the contract on time.
- 3.3 This report provides an update on the progress being made by the council implementing the findings of Audit Wales reviews. This includes an update on progress against existing proposals for improvement, followed by the latest local audit work carried out since the last review, with an accompanying management response. Both of these are contained within appendix 1.
- 3.4 As well as local work at each council, Audit Wales also carries out national studies across the local government sector to make recommendations for improving value for money, and all of these reports are published on <a href="https://www.audit.wales/publications">www.audit.wales/publications</a>. Whilst the findings of these studies are not necessarily specific to Monmouthshire County Council, those of greatest relevance are shared with the most appropriate department to consider their findings and recommendations. Appendix 2 identifies the studies most applicable to the

council since the last iteration of this report, along with a management response outlining their intentions in response to the study. Governance and Audit Committee has a role in ensuring the council considers the findings of the reports and can refer them to another scrutiny committee if they feel the reports require further consideration. The committee may also refer issues to Democratic Services Committee who are able to perform a coordinating function.

- 3.5 This report builds on the most recent update provided in July 2021. In appendix 1, proposals for improvement that require further attention are marked as 'open'. Where a proposal is considered to be adequately addressed, it is 'closed' and removed from the report; an overview of these is provided in appendix 3. Some of the forward-looking actions committed to by the authority are likely to be reflected within other council strategic documents such as the council's Corporate Plan, enabling strategies, the Whole Authority Strategic Risk Assessment and the Medium-Term Financial Plan.
- 3.6 The Audit Wales Annual Audit Summary 2021, published in December 2021, shows the work completed by Audit Wales since the last summary report issued in December 2020. Areas covered within the report include the audit of accounts and examinations into whether the council has put in place arrangements to secure value for money. In addition to this, under the Local Government (Wales) Measure 2009, the Auditor General also has to assess whether the council has put in place arrangements to make continuous improvements. The report concluded:

"The Auditor General certified that the Council had met its remaining Local Government (Wales) Measure 2009 duties for the financial year 2020-21, as saved by an order made under the Local Government and Elections (Wales) Act 2021."

- 3.7 Some of the requirements of the Local Government (Wales) Measure 2009 will cease during 2021-22 due to changes in legislation arising from the Local Government and Elections (Wales) Act 2021. As such, this will be the final year that the Auditor General is required to audit the council's published assessment of its performance that covers the 2020-21 year. The Audit Wales Annual Audit Summary 2021 is on this Governance and Audit Committee agenda for presentation by Audit Wales.
- 3.8 The specific Audit Wales reports identified in this report, and accompanying management responses, are also presented to Governance and Audit Committee as they are produced. More recent reports produced will have limited progress to report at this stage. All of the recent reports issued by Audit Wales, as part of their performance audit work programme, including the council's initial management response, are available on the Performance Management section of the Hub (the council's intranet site) for members to view.
- 3.9 Audit Wales, as part of their ongoing annual audit work programme, may follow up progress in any of the open or recently closed proposal areas.

#### 4. REASONS

To ensure the authority responds appropriately to Audit Wales proposals and recommendations to secure the improvements required.

#### 5. RESOURCE IMPLICATIONS

Finance and any other resource implications of activity related to responses to the proposals will need to be considered by the relevant responsibility holders.

### 6. CONSULTEES

Individual Audit Report Responsible Officers

### Deputy Chief Executive/Chief Officer, Resources

### 7. BACKGROUND PAPERS

Audit Wales Audit Plan 2021 Audit Wales Annual Audit Summary 2021

### 8. AUTHORS

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## Open Wales Audit Office Proposals for Improvement

## **Finance Proposals**

Report	Financial Sustainability Assessment – June 2021		
Audit Wales Proposal	To ensure its Medium-Term Financial Plan predicts future funding requirements as accurately as possible, the Council should regularly review its future cost pressure estimates to ensure they are reasonable and reflect recent levels of cost pressures.  To bridge its estimated future funding gap and contribute to strengthening its financial sustainability, the Council should develop and deliver a programme of sustainable planned savings over the medium-term.	Status	Open
	Despite the impact and consequences of the pandemic, the budget proposals for 2022/23 see a continuation of ou all services to sustain themselves rather than to see the closure of services that matter to citizens. Despite the posi provisional settlement from Welsh Government, and the further significant late in-year grant awards from Welsh Government of the full extent of the pressures accommodated into the budget proposals. The budget proposals also high significant financial risks and uncertainties not factored into the budget pressures and, if they materialise and are no budget savings, there will be a need for further one-off reserve funding to be considered.	tive and abo fovernment, light a numb ot mitigated	ve average it is not sufficient er of potentially I through further
What progress have we made	The Council is grateful to Welsh Government for the significant level of funding it has provided through its COVID H due to cease on 31st March 2022, despite significant impacts continuing to be felt into 2022/23. The pandemic asic authority now and into the future should not be underestimated. The latest 2021/22 in-year forecast exhibits significant services. Budget recovery efforts and late significant grant awards from Welsh Government have seen a £1.5 overspend at month 6 move to a forecast under spend of £1.18m at month 9, ensuring that one-off reserves can be necessary the aforementioned risks, to the extent that they both materialise and are unable to be mitigated through budget recovery action. For 2022/23, and in overall terms, there are some £10.41 million of new unavoidable servical accommodated as part of the 2022/23 draft budget. We have thoughtfully reviewed our income budgets and, althoritorease charges for services, the reality is that we need to do so, particularly where inflation is causing the cost of national funding is not keeping pace with demands on local authorities so local taxation is, by default, having to sho our overall funding and the 2022/23 draft budget proposals assume a council tax rise of 3.95% for 2022/23 for model.	de, the challed ficant pressured for the bolstered for the bolster	enges facing the tres within and to non-COVID urther to meet as and further that need to be ver popular to ise. Similarly, ater proportion of
	The draft budget proposals are supported by a one-off contribution of £863k from the Council's limited general resonant this reserve headroom and cover being put in place in the last two financial years through late Welsh Government and a significant one-off recovery of VAT in 2019/20. Efforts are to continue to mitigate as much as possible the level supporting the budget proposals for 2022/23 as the reserve headroom is needed to also support the Council finance.	grant receiv el of reserve	ed in 2020/21 contribution

sustainable footing over the medium term. The Council Fund balance provides limited cover for unforeseen future eventualities and where mitigating budgetary recovery action is unable to manage such pressures on the Council's budget.

The Council is also having to make a continued use of Welsh Government guidance that allows local authorities in Wales to fund one-off revenue costs associated with service reform from useable capital receipts held. This in turn will impact on useable capital receipts available to fund future capital programmes. However, and similar to the need to draw on one-off reserve balances, it is a necessary measure to allow the 2022/23 budget proposals to be funded and without recourse to reductions needing to be made to frontline services. The planning assumption is to work towards significantly reducing or removing reliance on this mechanism to support the revenue budget from 2023/24 onwards.

After several years of taking significant resource out of the budget, the means of achieving further savings becomes increasingly more challenging. This has been exacerbated by the pandemic and where officer time has had to be diverted to the emergency response and ensuring vital services are delivered, and more recently to respond to the resultant increased demand on services. The in-year over spend, whilst being managed via a recovery plan and ameliorated by late significant WG grants, again sees significant underlying and recurrent service pressures carried through into 2022/23 and with this already challenging backdrop, has made the budget challenge even more acute, though the extent of that challenge was aided by the positive above average settlement. The draft 2022/23 budget proposals in total bring forward savings of £1.55m. Work continues in parallel to develop ideas and proposals such that they can be brought into the budget once they are sufficiently progressed. All proposals have been considered and tested through an initial process of independent challenge by officers and Cabinet Members.

Further
action
planned

Desired Result	Action	Responsible Officer	Timescale
A medium-term financial plan which reflects	Ensure the Medium-Term Financial Plan reflects	Chief Officer	December 2022
realistic and accurate funding requirements as	realistic future cost pressures as accurately as	Resources	
to allow a structured and planned approach to	possible based on known information and informed		
service delivery in the medium term in line	by up to date and accurate service-based data.		
with corporate priorities.			
In parallel with the above, to develop and	A robust and detailed review of planned savings	Chief Officer	December 2022
deliver a programme of sustainable planned	brought forward that ensure that the impact on	Resources	
savings over the medium-term to allow a	service delivery is mitigated where possible and		
balanced budget to be set that delivers on	that contributes to an overall sustainable budget		
agreed Corporate priorities.	position in the medium term.		

## **Asset Management proposals**

Report	Audit Wales review of Asset Management – November 2017			
Audit Wales Proposal	needs, costs and benefits supported by:	le strategy for its assets based on a thorough assessm	Status etter Council has	Open
What progress have we made	Work had begun on new replacement IT asset management software, with specific functionality to improve the effectiveness of communication between the council's property and asset management teams. This has been put on hold during the pandemic as resources have been diverted to assist in the pandemic response. It has however been prioritised as a project by the Digital Design & Innovation Team so it is anticipated that work will recommence on this shortly.  A five-year Asset Management Strategy has been developed, to run concurrently with the council's five-year Corporate Plan. This will undergo a review later this year when the new administration has been elected. The associated Asset Management Plan is reviewed annually, and supported by the service business plan, both of which contain relevant performance indicators. Both of these plans are updated on a quarterly basis, in line with the council's service business planning principles.			
	Desired Result	Action	Responsible Officer	Timescale
Further action planned	Clarity over the Council's approach to the use of its assets to support robust decision making.	Replace the IT system with a system that incorporates the Financial Asset Register as well as providing a comprehensive solution for the effective management of property data	Head of Commercial and Integrated Landlord Services	March 2023

## Audit Wales Performance Audit Work

Report	Waste Procurement Review – October 2021
Outline of the review	The purpose of the review is to seek assurance that the council has a sustainable plan to improve its waste service; one that offers value for money, secures improved performance and is sustainable over the long term. As part of this, Audit Wales will consider whether the council is building in all relevant and reasonable considerations into its procurement arrangements to ensure that its waste and recycling contracts contribute to a sustainable service.
Audit Wales Summary	Audit Wales found that the procurement process went well overall, and the small team involved worked hard to successfully issue the contract on time. Audit Wales also felt the Council would benefit from a local waste management strategy setting out its long-term vision and priorities for waste and recycling services in Monmouthshire.
	Waste management would like to thank Audit Wales for working with us over the last year on "live" projects. This is a new way for us working with Audit Wales and allowed us to review and hopefully improve outcomes as part of the process rather than in a purely reflective way at post-project stage.
Management	We also welcome the Audit Wales report and appreciate the observations and feedback within. We recognise that reflective reviews are equally important and will build on this feedback to make further improvements going forward.
Response	With regard to an overarching strategy, Wales has set itself ambitious and challenging targets and Welsh Government have set out how these targets can be achieved. These strategic aims are captured in Towards Zero Waste and supported by detailed service delivery methodology through The Collections Blueprint. As part of the Welsh Government funding for recycling services there is a commitment by all local authorities to work towards improving recycling and move towards zero waste. Our aims and objectives are mirrored in the Welsh Government Strategies, and we have always felt that this is sufficient in detail to provide MCC with an overarching strategic direction. When delivered in conjunction with Members and line with the Corporate Plan, Climate Change and Nature Emergency Plan and Service Plans it provides a localised solution, but we will review the need for a MCC Waste Strategy in light of Audit Wales findings.

# Audit Wales national studies published since last update

Report	Regenerating Welsh Towns – September 2021		
Outline of the review	This review will assess how public bodies are using their powers and resources to create thriving and sustainable towns, as well as reflecting on the value for money achieved when using resources to encourage town and community regeneration. This work will provide a commentary on the benefit of a new approach to regeneration as local authorities and their communities respond to COVID-19, and will help support the Welsh Government, local authorities and their partners to plan regeneration programmes to tackle these complex problems. Most importantly, this review will be an opportunity to provide a positive and inspirational view of the future of towns to help support recovery and normalisation following the pandemic and to give people, communities and local authorities a sense of a brighter future. The report can be found <a href="https://example.com/here/">here</a> .	Status	N/A
	Many of the challenges facing today's high street are rooted in planning policy decisions of the Post World War II period. Between 1950 and 1980, local authorities prioritised regeneration of town centres creating new and greater retail space. However, since then, the growth in out-of-town retail, the progressive loss of 'essential services' from town centres – banks, post offices and public services – and the growth in online shopping have contributed to a steady decline in many town centres.		
Audit Wales Summary	The pandemic has added to these problems and overall, Welsh and local government have responded well to support during COVID-19. The Welsh Government has also directly invested or levered in almost £900 million in the last several town centres. Despite this funding, town centres often struggle. Local authorities are the key public bodies to help they often lack capacity and skills to deliver the sustainable regeneration needed. Powers that can help stimulate to not utilised effectively nor consistently.	en years to l regenerate t	help regenerate cown centres, but
<b>,</b>	Town centre regeneration remains a national priority, but the Welsh Government's 'town-centre-first' policy is not raises some questions about the strategies that are needed today to help create sustainable town centres. Often the discussions has been for government – national and local – to define the policies and instruments they propose to facing town centres. This has been the approach taken in Wales, but it has mostly fallen short of addressing the macentres.	ne starting pouse to addre	oint for ss the problems
	National and local government need to deliver integrated solutions and make brave decisions going forward, provided dynamic leadership. Local authorities are well-placed to prioritise and lead on place planning but need to be clear contres and involve public sector partners, the third sector, town and community councils, communities and business.	n the purpo	se of their town

	and using information to fully understand problems and identify the best solutions have to be improved. Local authorities will also have to become increasingly more interventionist to address the challenges facing town centres.
Managen Respon	nandamia ta allaw thom ta function offactivaly and cafaly, and those have been guided and refined through angagement with councillars

Report	Financial Sustainability of Local Government – COVID Impact, Recovery and Future Challenges – September 2021		
Outline of the review	Before the pandemic, councils were facing tight budgets and in the last decade, council spending has fallen by 8%. Public borrowing has increased overall due to the pandemic and Welsh Government has allocated £660 million additional funding as well as other additional funding for support, including funding for teachers to cover the cost of catch-up support from education and cleaning materials.  Although councils have received this extra short-term funding from Welsh Government to cover loss in income and extra expenditure over 2020-21, and their financial positions have improved due to this funding, they still face longer-term challenges. Our review looks at local government financial sustainability during 2020-21 and explores some of the funding pressures councils face. The report can be found <a href="https://example.com/here/">here</a> .	Status	N/A
Audit Wales Summary			
Management Response	The Council is getting to the end of its administrative term. As a consequence of a new administration and a new set of policy objectives, priorities and strategic aims to be confirmed in an updated Corporate Plan later in 2022, the Council's financial strategy and plan will undergo a full update. The 2022/23 budget has been developed on the basis of a thorough examination of the significant budget pressures and risks facing the Council in 2022/23. The positive WG settlement and further significant late grant awards from Welsh Government have avoided the need for significant savings to be made that would have had direct consequences on the sustainability of services that communities rely on. Furthermore, it has enabled the Council to steer a path through the pandemic where it has been able to undertake some modest replenishment of reserves that will be needed to meet the challenges that present over the medium term and beyond. A review and rationalisation of reserves		

will be undertaken as part of the fuller update of the financial strategy and plan. This will ensure that reserves are held for one-off purposes, are aligned with the Council's strategic risks, and to enable its priorities and strategic aims to be met, notwithstanding the need for reserves to be maintained and to support the Council in putting itself on a sustainable financial footing. The Council is grateful to UK Government, and in turn Welsh Government, for providing indicative settlement increases for 2023/24 and 2024/25 that, whilst subject to change, better allows the Council to develop a more robust medium term financial plan.

## Closed Wales Audit Office Proposal for Improvement

## Well-being of Future Generations examination of reducing child poverty and social isolation and improving economic inclusion

Report	Wellbeing of Future Generations: An examin November 2019	ation of Reducing child poverty and social isolation and improve economic	c inclusion –	
Outline of the review	reducing child poverty and social isolation ar	cil is acting in accordance with the sustainable development principle in ad improving economic inclusion. This work looked at the well-being of a rapproach to this topic and was not a full-scale review of the council's ocial isolation.	Status	Closed
	The Council is starting to apply the sustainable development principle in relation to its social justice agenda, but does not yet have a long-term p  The Council has a good understanding of the issues and challenges but does not yet have a long-term plan to deliver this step			
Audit Wales Summary	у по том и т			
	As a result of the findings of this review, the	Council developed the following actions:		
	Action	Progress		
What progress have we	Review the current vision and ambition to ensure it looks beyond the medium term and make this explicit in the next update of the strategy.	An updated Social Justice Strategy was approved by Cabinet in March 20 targeted approach via the insertion of individual targeted action plans no Inequality Action Plan; Food Development Action Plan; and Homeless Tr	amely Tacklii	ng Poverty and
made	Ensure that authors embed reference to social justice in all strategies within the council's policy framework.	The Integrated Impact Assessment that accompanies all policy decisions and single member has been updated to incorporate social justice so all against this when they are approved or updated.	•	·
	Work with partners to ensure that the conditions and systems are in place to	A restructure of the Community and Partnership Development Team has nature of community involvement and complex challenges means this w		

challenges facing the county.	however the groundwork done through A County That Serves Programme and Be.Community has enhanced community involvement. Recent examples include the development of Together Works and the Community Climate Champions working on the transition to net zero.
modelling and use of spatial data and apply	Additional investment has been made in the council's digital and data capacity and recruitment is ongoing. The GIS (mapping) function now forms part of the Performance and Data Insight Team, and data modelling is being undertaken to understand these issues as the hyper-local level.

### **Environmental Health**

Report	Environmental Health follow-up review – December 2019		
	The Council should undertake a fresh analysis of statutory and non-statutory service obligations to support and inform any future service changes.		
	In order to develop a prosperous and future-proof environmental health service the Council should consider the		
Audit	following:		
Wales	Balancing statutory duties with non-statutory services and discretionary income generation.	Status	Closed
Proposals	<ul> <li>Aligning its income generation activities with the Council's overall Commercial Strategy and considering how the service might benefit.</li> </ul>		
	Working in more formal partnerships with other authorities to deliver services.		
	<ul> <li>Exploring how transformation and technology could improve efficiency and effectiveness.</li> </ul>		
	We strive to balance our statutory duties with important non-statutory work streams that we consider provide valuable services to our residents.  We will continue to analyse our statutory and non-statutory obligations as part of our service planning and provide clarity on statutory/non-statutory services in our annual report to members.		
What progress have we made			
	The Environmental Health team are already involved in numerous working groups with other organisations and work in partnership where required, for example responding to various consultations and participating in Professional Working Groups, food safety, communicable disease, etc. The pandemic has demonstrated the EH team's strength in working with a range of partners on a daily basis, including Public Health Wales, Aneurin Bevan University Health Board, schools, care homes and various others. Indeed, the Track and Trace Covid response is delivered by the five local authorities within Gwent, but each supports each other through an agreed 'mutual aid' support model. In this way, peaks and troughs of		

dealing with Covid cases and clusters can be managed more effectively across the region, with the expertise provided where needed most. The feedback from partners and the general public, regarding our Covid response, has been exceptionally positive.

Public Protection, the division within which Environmental Health sits, procured a new software system in April 2021, which offers a range of benefits. Efficiency will be improved via the use of a mobile app facility, better on-line forms, etc., and will ultimately allow officers to spend more time on-site, for the benefit of the public, local business owners and visitors to Monmouthshire.

#### **Leisure Services**

Report	Leisure Services follow-up review – December 2019		
Outline of the review	<ul> <li>Follow up of the 2015 national review <i>Delivering with Less – Leisure Services</i> recommendations:</li> <li>Improve strategic planning in leisure services;</li> <li>Undertake an options appraisal to identify the most appropriate delivery model based on the council's agreed vision and priorities for leisure services;</li> <li>Ensure effective management of the performance of leisure services by establishing a suite of measures to allow officers, members and citizens to judge inputs, outputs and impact;</li> <li>Improve governance, accountability and corporate leadership on leisure services</li> </ul>	Status	Closed
Audit Wales Summary	This review sought to answer the question: Can the council assure itself that the delivery of its leisure services offers value for money? Overall, Audit Wales found that the council is making progress in addressing the 2015 national recommendations and has considered whether the delivery of its leisure service offers value for money. The review confirmed that the council has a long-standing vision for its leisure services but is still developing a strategic plan to deliver its vision. The review also identified that the council considered alternative delivery models for its leisure		
What progress have we made			